# Govt. of India Ministry of Education Dept. of School Education and Literacy Mid-Day Meal Division

# PAB-MDM meeting to consider and approve AWP&B 2021-22

### (Date of the meeting: 14.06.2021)



### **APPRAISAL NOTE: Rajasthan**

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#### a. Overview:

#### **Best Practices**

- 1. State has distributed combo packets comprising of Food grains, Pulses, oil, condiments etc to eligible children as Food Security Allowance during closure of schools due to COVID-19.
- Social Audit has been conducted in 12 districts. One of the major findings of social audit is that children and parents were happy with the quality and quantity of items provided in the combo packets.
- 3. State is providing additional honorarium of Rs 320 per month per Cook-cum-Helper.

#### **Main Issues from appraisal:**

- System for district wise allocation of foodgrains needs to be strengthened. Some districts i.e. Baran, Sawai Madhopur have huge unspent balance as on 31.03.2021, on the other hand some districts like Bhilwara, Banswara, Dungarpur have almost nil unspent balance.
- 2. Like foodgrains the district wise system for releasing of cooking cost also needs to be strengthened.
- 3. Only 17% of the funds available under Transportation Assistance have been utilized.
- 4. State's data on kitchen-cum-stores needs to be reconciled. Govt. of India has released Rs 471.36 crore towards construction of 77298 kitchen-cum-stores during 2006-07 to 2010-11. Against this State has provided information only for 57090 kitchen-cum-stores (50312 constructed, 2711 under construction and 4067 construction not yet started)
- 5. Only 3% schools (1835 out of 67519) have school nutrition gardens.
- 6. Data entry is completed only for 37% schools.

### **Part-A: General Information**

### **Introduction:**

Government of Rajasthan started providing cooked meal to the children in schools under the mid-day-meal-program from July 2002. During 2020-21, Food Security Allowance in lieu of Mid Day Meal was provided to all entitled beneficiaries students of standard 1 to 8 during closure of schools due to COVID pandemic.

#### 1. Basic Information:

(Year 2020-21)

S. No.	INDICATORS	STATUS			
	of Institutions	PRY	U PRY	TOTAL	
i)	Existing Institutions	32761	34398	67159	
ii)	Covered during the year	32761	34398	67159	
2. No.	of Children				
i)	Approved by MDM-PAB	4136575	2130565	6267136	
Ii)	Enrollment as on 30.9.2020	3936019	2144771	6080790	
ii)	Average No. of children availed MDM during 2020-21	3814564	2048440	5863004	
3. Cov	verage of children as per tranc	ches of distributi	on of FSA		
i)	1 <sup>st</sup> Tranche	3920458	2060593	5981051	
ii)	Summer vacations	3920458	2060593	5981051	
iii)	2 <sup>nd</sup> Tranche	3708670	2036287	5744957	
4. No.	of Working Days		l		
i)	Approved for 2020-21	236	236		
ii)	Covered during 2020-21	236	236		
5. Per	unit cooking cost Per child pe	er day (in Rs.)			
AVERAGE UNIT COOKING COST PCPD		4.97	7.45		
	contributions in cooking cost ld per day	1.99	2.98		

### Part-B : Review of Performance in 2020-21 (01.04.20 to 31.03.2021)

**2.** Based on the information provided by the State Government in its AWP&B 2021-22, the performance during 2020-21 (01.04.20 to 31.03.2021) was reviewed. The major aspects of implementation of Mid Day Meal Scheme during 2020-21 are summarized as under: -

#### 2.0 Coverage of Institutions

Coverage in terms of No. of institutions.

Difference between Existing Vs No. of institutions covered (Achievement) –

i) PRIMARY

The number of existing institutions = 32761

Number of institutions covered during 2020-21 = 32761 (100%)

ii) UPPER PRIMARY & UPPER PRIMARY WITH PRIMARY

The number of existing institutions = 34398

Number of institutions covered during 2020-21 = 34398 (100%)

#### 2.1 Average number of children availed MDM vis-à-vis enrolment

2.1.1 a) Primary - Coverage in terms of No. of children. Difference between Enrolment vs. Average No. of Children Availed MDM (Achievement)

(Refer Table 2.3 of the Analysis Sheet).

Total Enrolment as on 30.09.2020 = **3936019** 

Average number of children availed MDM during 2021-22 = 3814564 (97%)

b) <u>Upper Primary:</u> Coverage in terms of No. of children. Difference between Enrolment vs Average No. of Children Availed MDM (Achievement) – UPPER PRIMARY (Ref*er Table 2.4 of the Analysis Sheet*).

Total Enrolment as on 30.09.2020 = 2144771

Average number of children availed MDM during 2021-22 = **2048440** (96%)

#### 2.1.2 Average number of children availed MDM vis-à-vis PAB-MDM approval :

### a) Primary: Coverage in terms of No. of children. Difference between PAB Approval

(Target) vs. Average No. of Children Availing MDM (Achievement) (Refer Table 2.5 of the Analysis Sheet).

The number of children approved by MDM PAB for 2020-21 = 4136575

Average number of children availed MDM during 2020-21 = 3814564 (92%)

### b) Upper Primary: Coverage in terms of No. of children. Difference between PAB Approval

(Target) Vs Average No. of Children Availing MDM (Achievement)

(Refer Table 2.6 of the Analysis Sheet).

The number of children approved by MDM PAB for 2020-21 = 2130561Average number of children availed MDM during 2020-21 = 2048440 (96%)

### 2.1.3 <u>No. of Meals</u>: Difference between No. of meal to be served (Target) Vs. No. of meals

Served (Achievement) - PY+U PY (Refer Table 2.7 of the Analysis Sheet).

The number of meals to be served during 2020-21 = 147.90 crore

The number of meals served during 2020-21 = 136.40 crore (92%)

#### 2.2 **FOODGRAINS**

# 2.2.1 Level of Opening Balance as on 01.04.2020: (Refer Table 3.2 of the Analysis Sheet).

The State has 10587 MTs (6%) of food-grains as opening balance against the total allocation of 173045 MTs for 2020-21 as on 1.4.2020.

# 2.2.2 Level of unspent balance as on 31.03.21: (Refer Table 3.3 of the Analysis Sheet).

The State level closing balance as on 31.03.2020 is 12567 MTs (7%) against the total allocation of 173045 MTs. District wise analysis of data reveals that while some districts like Baran (43%), Sawai Madhopur (36%) and Hanumangarh (18%) have huge unspent balance of foodgrains, on the other hand districts like Banswara, Dungarpur

and Bhilwara have almost nil unspent balance at the end of year. There is a need for rationalization of allocation of foodgrains to the districts so that all districts maintain buffer stock of foodgrains.

# 2.2.3 Availability of Food grains: (01.04.20 to 31.03.21): (Refer Table 3.5 of the Analysis sheet)

The districts should have availability of 100 % of the food grains allocation. State level availability as on 31.03.2020 was 100% of the total allocation.

#### 2.2.4 Utilization of food grains: (Refer Table 3.7 of the Analysis sheet)

An analysis of the utilization of food grains during 2020-21 shows that State has utilized 93% of the allocated food grains.

# 2.2.5 Payment of cost of foodgrains to FCI: (Refer Table 3.9 of the Analysis sheet)

The FCI has submitted bills for Rs. 44.14 crore during 1.4.2020 to 31.03.2021 towards cost of food grains. The State has made 100% payment toward this to the FCI.

#### 2.3 COOKING COST (PRIMARY + UPPER PRIMARY)

# 2.3.1 Level of Opening balance as on 01.04.20: (Refer Table 4.1.1 of the Analysis sheet)

The State had reported negative unspent balance of Rs. 257.63 Lakh as opening balance at the beginning of the financial year 2020-21.

# 2.3.2 Level of closing balance as on 31.03.21: (Refer Table 4.1.2 of the Analysis Sheet)

The State had closing balance of Rs. 1787.39 lakh (2% of allocation) towards cooking cost as on 31.03.2021. District wise data analysis reveals serious issues with the mechanism adopted for district wise releases. Most of the districts have reported huge amounts of negative unspent balances, while few districts have large amounts lying as unspent balances. This needs to rationalized.

### 2.3.3Utilization of Cooking cost: (Refer Table 4.5 of the Analysis Sheet)

92% of the allocated funds under cooking cost have been utilized.

# 2.4 Reconciliation of utilization and performance during 2020-21 (1.4.20 to 31.03.21)

# 2.4.1 Mismatch, if any, in utilization of Food grains vis-à-vis cooking cost: (Refer Table – 5.1 of Analysis Sheet)

There is small mismatch in utilization of food grains (93%) and cooking cost (92%) at State as a whole. However there are serious mismatches at district level especially in Baran, Pratapgarh, Sawai Madhopur and Barmer

#### 2.5 Cook-Cum-Helper (PRIMARY + UPPER PRIMARY):

PAB-MDM has approved 109922 cook-cum-helpers to be engaged during 2020-21 in the State, the State has engaged all approved 109922 cook-cum-helpers. The State has utilized 100% of the allocated funds for payment of honorarium to cook cum helper. The State has proposed to engage the same number of Cook-Cum-Helpers for 2021-22.

#### 2.6 <u>Utilization of MME(Refer Table – 7.2 of Analysis Sheet)</u>

Against the allocation of Rs 1738.54 Lakh as Central Assistance towards MME funds, the State has utilized only Rs. 1280.40 Lakh (74%).

#### 2.7<u>Utilization of Transportation Assistance</u>(Refer Table – 8.2 of Analysis Sheet)

Against the allocation of Rs. 2436.87 lakh as Central Assistance towards funds for Transportation Assistance the State has utilized Rs. 424.95 lakh (17%).

#### 2.8 Construction of Kitchen-cum-stores (Reference Table -9.1.2 of Analysis Sheet)

Central assistance of Rs. 47135.85 Lakh has been released for construction of 77298 Kitchen-cum-Stores. As on 31.03.2021, construction has been completed for 50312 Kitchen-cum-stores by utilizing Rs 32103.13 lakh.

Inconsistencies are observed in the data submitted by the State relating to construction of kitchen-cum-stores as State has provided information only for 57090 kitchen-cum-stores (50312 constructed, 2711 under construction and 4067 construction not yet started).

This issue was discussed during the PAB-MDM meeting of previous years as well. In the PAB-MDM meeting held on 18.06.2020 State was advised to reconcile data and provide comprehensive information on kitchen-cum-stores by 30<sup>th</sup> September, 2020, indicating the number of units 'already constructed, under construction, yet to be constructed'. The State was also advised to indicate number of kitchen-cumstores not required to be constructed, if any, against the sanctioned units due to decrease in the number of schools over the years.

It is important to mention that the State had informed PAB-MDM in its meeting held on 17.02.2017 that Rs.38137.56 lakh has been utilized for construction of 61751 kitchen-cum-stores.

In order to resolve this issue, the State may be advised to reconcile the data furnished by DEOs with the U-DISE data on kitchen-cum-stores.

#### 2.9 Procurement of Kitchen devices (Reference Table -9.2.2 of Analysis sheet)

Central assistance of Rs 4422.40 lakh has been released from 2006-07 to 2013-14 for procurement of 88448 units of kitchen devices @ Rs.5,000 per school. The kitchen devices have since been procured for all the schools and central assistance of Rs.4422.40 lakh has since been utilized.

# 2.10 Procurement of Replacement of Kitchen devices (Reference Table -9.2.2 of Analysis sheet)

Central assistance of Rs. 1546.95 lakh has been released towards replacement of 30939 units of kitchen devices by GOI. The State has reported that all 30939 units of kitchen devices have been procured.

#### 3. Data Entry Status on the MIS Web Portal

In order to smooth function of MDMS, Ministry of Education, MDM Division has developed web based monitoring system i.e. Web based MIS in collaboration with NIC. In this web portal State/District/Block users have to make Annual and Monthly data entry into the web portal. It is a matter of concern that annual data entry have been completed for only 82% schools. The situation is rather grim for monthly data entry, as monthly data has been entered for only 37% schools. The State should monitor data entry activities to be made timely manner by District/Block users into the portal.

#### 3.4 Automated Monitoring System

During 2020-21 entries under AMS has not been made because schools remain closed due to COVID pandemic and dry ration has been distributed as Food Security Allowance.

#### 4. Release of funds

The State Government has issued instructions to all districts to transfer the money at school level by E-Transfer through pay manager system of State Government. So that the amount reaches in their accounts without any delay and the payments could be done on time. In compliance of the instructions issued, mostly districts have adopted this process. However there is huge delay in release of corresponding State share.

#### 5. Menu of MDM

At the State level a common weekly menu is circulated to all the districts, which is to be followed strictly. The menu also has a provision of special items once a week under menu on local demand. During 2020-21 as Food Security Allowance, COMBO packets comprising of Pulses, Oil and Condiments in lieu of cooking cost and dry ration (Wheat and Rice) disbursed to students during closure of schools due to COVID pandemic.

#### 6. School Nutrition (Kitchen) Gardens

State needs to work hard in the area of development of School Nutrition Gardens in the schools. As per the information provided only 3% schools in the State have School Nutrition Gardens. State may develop school nutrition gardens in remaining schools in convergence with local Krishi Vigyan Kendras, Agriculture Dept and Horticulture Dept etc.

#### 7. Supplementary Nutrition

State has launched scheme Anpurna Doodh Yojana with effect from 2<sup>nd</sup> July 2018 in which all children are providing milk alongwith MDM from its own resources. However, since all schools remain closed throughout 2020-21, Milk could not be provided to students. State may provide supplementary nutrition under flexi funds to children in Aspirational districts, districts having high prevalence of Anemia as per National Family Health Survey (NFHS) data, SC / ST dominated districts etc.

#### 8. Community Participation (Tithi Bhojan etc.)

The state government has initiated the concept of public participation in the scheme through 'Utsav Bhoj Yojna'. In this concept, the villagers can provide food and sweets to children on various occasions and utensils for MDM centers.

#### 9. Social Audit

Audit has been conducted in twelve districts in year 2020-21 by SOOCHNA EVAM ROJGAAR ADHIKAR ABHIYAN. One of the key finding of Social Audit is that children and parents were happy with the quality and quantity of items provided in the combo packets as Food Security Allowance. The report appreciates initiative of State Government to provide COMBO packets to the students in lieu of cooking cost.

#### 10. Testing of meals

144 samples of dry ration were tested and all were found meeting nutritional norms.

#### 11. Tasting of Meal

Tasting of meals is undertaken by community members, teachers and cooks before serving cooked food to children. A register is maintained in school in which names of the persons are entered who taste the meal before serving. Instructions have been issued to maintain the roster of parents, community for the presence of at least two parents in the school on each day at the time of serving and tasting of mid day meal and it is being followed by the SMC members in the schools.

#### 12. Centralized Kitchens and involvement of NGOs

State has entrusted the work of serving MDM to NGO namely Akshaya Patra, Annamrat Foundation, QRG foundation and Adamya Chetna Trust from their centralized kitchen in 10 districts (Ajmer, Alwar, Jaipur, Jodhpur, Rajsamand, Bhilwara, Jhalawar, Udaipur, Bikaner and Chittorgarh). 4203 schools and 430026 children are being catered in these districts through centralized kitchens.

#### 13. Cooking Competition

No cooking competitions could be organized during the current financial year due to COVID-19.

#### 14. Capacity Building

No capacity building session had been organized during the current financial year.

#### 15. Contingency Plan to avoid any untoward incident

All districts have been advised regarding Emergency Medical Plan. In this plan it is compulsory to all schools to have a First Aid Box for any emergency. SMCs have contact no. of sub center, Ambulance, PHC, CHC, District hospital, Fire Brigade, District collector, DEEO, Superintendent of Police for any emergency and should also pasted the all above information on the wall.

### 16. Details about provision of Food Security Allowance during closure of schools on account of COVID Pandemic

In Year 2020-21 as Food Security Allowance, COMBO packets comprising of Pulses, Oil and Condiments in lieu of cooking cost and dry ration (Wheat and Rice) disbursed to students/parents due to closure of schools during COVID 19. Door step delivery of COMBO packets to the schools has been done by Rajasthan State Cooperative Consumer Federation Ltd. (CONFED).

PART-C: State Govt.'s Proposals and Recommendations of appraisal team for 2021-22

S. No.	Component	PAB Approval 2020-21	Proposal for 2021-22	Recommendations by appraisal team
1	Institutions		_	
1.1	Primary	32079	32761	32761
1.2	Upper Primary	34262	34398	34398
2	Children			
2.1	Primary	4136575	3936019	3920458
2.2	Upper Primary	2130561	2144771	2060593
2.3	NCLP	0	0	0
3	Working Days			
3.1	Primary	236	244	244
3.2	Upper Primary	236	244	244
3.3	NCLP	0	0	0
4	Cook cum Helper			
4.1	Primary	67499	67499	67499
4.2	Upper Primary	42423	42423	42423
5	Drought			
5.1	Children (Pry)	0	0	0
5.2	Children (U Pry)	0	0	0
5.3	Working days	0	0	0
5.4	Cook-cum-helpers	0	0	0
6	Non Recurring-			
6.1	Kitchen-cum-Stores	0	0	0
6.2	Repair of kitchen-cum- stores	0	0	0
6.3	Kitchen Devices (New)	0	0	0
6.4	Kitchen Devices (Replacement)	0	0	0
7	Central Assistance (Rs in	n Lakh)		
7.1	Regular	66128.85	67061.08	65865.94
7.2	Drought	0	0	0
7.3	Kitchen cum Store	0	0	0
7.4	Repair of kitchen-cum-	0	0	0

	stores			
7.5	Kitchen Devices (new)	0	0	0
7.6	Kitchen Devices (Replacement)	0	0	0
7.7	Grand Total (total of 7.1 to 7.6)	66128.85	67061.08	65865.94

Part: D - State Govt.'s Proposals and Recommendations of Appraisal Team for Provision of MDM during summer vacations 2021-22 as one time welfare measure

S. No.	Component	PAB Approval 2020-21	Proposal for 2021-22	Recommendations for 2021-22		
1	Children					
1.1	Primary	4136575	3936019	3920458		
1.2	Upper Primary	2130561	2144771	2060593		
2	Working Days					
2.1	Primary	45	45	38		
2.2	Upper Primary	45	45	38		
3	Central Assistance (Rs in Lakh)					
3.1	One time assistance	11096.51	9592.41	7339.65		

# <u>Appendix-1</u> <u>State: Rajasthan - QUANTIFICATION OF CENTRAL ASSISTANCE</u> <u>FOR 2021-22</u>

#### A. Food grains

SI. No.	Stage	No. of	Working	Quantity (in MTs)		ITs)
		Children	days	Rice	Wheat	Total
1	Primary (@ 100 gms per child per school day)	3920458	244	31886.39	63772.78	95659.18
2	U. Primary (@150 gms per child per school day)	2060593	244	25139.23	50278.47	75417.70
3	NCLP (@150 gms per child per school day)	0	0	0.00	0.00	0.00
4	Drought					
4.1	Primary	0	0	0	0	0
4.2	Upper Primary	0	0	0	0	0
	TOTAL	0	0	0	0	0
5	5 For summer vacations as a one time welfare measure only cooking cost will be provided.					vided.
	<b>Grand Total</b>	5881051		57025.62	114051.25	171076.88

### B. <u>Cost of Food-grains, Cooking cost, Transport Assistance, Honorarium to Cook-</u> <u>Cum-Helpers and Management Monitoring and Evaluation (MME)</u>

SI. No.	Component/norm	Amount admissible (Rs. in lakh)			
1	2	3			
Prima	ry				
1	Cost of Food grains @ Rs. 3000 per MT for rice and Rs 2000 per MT for wheat	2232.05			
2	Unit Cooking Cost- Rs. 4.97 per child per day				
2.1	Central Share @ Rs. 2.98 per child per day	28506.43			
2.2	Minimum Mandatory State Share @ Rs 1.99 per child per day	19036.18			
3	Transportation Cost @ Rs. 1500 Per MT food grains	1434.89			
4	Honorarium for 67499 Cook-Cum-Helper				
4.1	Central Share – @ Rs 600 for 10 months)	4049.94			
4.2	Minimum Mandatory State Share - @ Rs 400 for 10 months)	2699.96			
5	Management Monitoring and Evaluation (MME) @ 2.7% of the i) Cost of food grains ii) Cooking cost iii) Cost of transportation and iv) Honorarium to cook – cum-helpers	978.03			
Total (	Total Central Share for Primary 37201.34				
Upper	Primary				

6	Cost of Food grains @ Rs. 3000 per MT for rice and Rs 2000 per MT for wheat	1759.75
7	Unit Cooking Cost- Rs. 7.45 per child per day	
7.1	Central share @ Rs. 4.47 per child per day	22474.48
7.2	Minimum Mandatory State Share @ Rs. 2.98 per child per day	14982.98
8	Transportation cost @ Rs. 1500 Per MT food grains	1131.27
9	Honorarium for 42423 Cook-Cum-Helpers	
9.1	Central Share - @ Rs 600 for 10 months)	2545.38
9.2	Minimum Mandatory State Share - @ Rs 400 for 10 months)	1696.92
10	Management Monitoring and Evaluation (MME) @ 2.7% of the 1) Cost of food grains 2) Cooking cost 3) Cost of transportation and 4) Honorarium to cook – cum-helpers	753.60
Total C	28664.46	
NCLP (	0)	
11	Cost of Food grains @ Rs. 3000 per MT for rice	0
12	Unit Cooking Cost- Rs. 7.45 per child per day	
12.1	Central share @ Rs. 4.47 per child per day	0
12.2	Minimum Mandatory State Share @Rs. 2.98 per child per day	0
12.3	Transportation cost @ Rs. 1500 Per MT food grains	0
12.4	Management Monitoring and Evaluation (MME) @2.7% of the 1) Cost of food grains 2) Cooking cost and 3) Cost of transportation	0
Total C	entral Share for NCLP	0
Total o	f Central Share (Primary + Upper Primary + NCLP)	65865.80

### C. Drought: Nil

### D. Non-recurring:

SI. No.	Component	Amount admissible	
		(Rs in Lakh)	
1	Kitchen-cum-store	0.00	
2	Repair of kitchen-cum-store (0)	0.00	
3	Kitchen Devices (New) (0)	0.00	
4	Kitchen Devices (Replacement) (0)	0.00	
Total C	entral Share (Non-recurring)	0.00	

#### E. Flexible funds for new interventions

(Rs in Lakh)

S. No.	Component	Centre Share	Minimum Mandatory State share	Total
1	Serving of MDM during regular school working days – from Table B	65865.80	38416.04	104281.84
2	Serving of MDM in Drought affected areas during summer vacations— from Table C	0	0	0
3	Total (1+2)	65865.80	38416.04	104281.84
4	Admissible Funds for Flexibility for new interventions	3128.46	2085.64	5214.10

### F. <u>Cooking cost for providing FSA during summer vacations as one time</u> <u>welfare measure:</u>

SI. No.	Component/norm	Amount admissible (Rs. in lakh)
-		
	2	3
Prim	nary	
1	Unit Cooking Cost- Rs. 4.97 per child per day	
1.1	Central Share @ Rs 2.98 per child per day	4439.53
1.2	Minimum Mandatory State Share @ Rs 1.99 per child per day	2964.65
Upper	Primary	
2	Unit Cooking Cost- Rs. 7.45 per child per day	
2.1	Central share @ Rs. 4.47 per child per day	3500.12
2.2	Minimum Mandatory State Share @ Rs 2.98 per child per day	2333.42
Total	central share for primary and upper primary	7939.65

### G. Total Requirement of Funds for 2021-22

(Rs. in lakh)

Component		Centre Share	Minimum Mandatory State share	Total
Recurring	Normal	65865.80	38416.04	104281.84
Recuiring	Drought	0	0	0
Non- recurring		0	0	0
Total		65865.80	38416.04	104281.84
For summer vacations as one time special welfare measure		7939.65	5298.07	13237.72

Grand Total	73805.45	43714.11	117519.56
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