

**National Programme of  
Mid-Day Meal in Schools (MDM)**

**Annual Work Plan and Budget**

**2013-14**

**STATE- MAHARASHTRA**

**School Education & Sports Department  
Government of Maharashtra.**

# Mid Day Meal Scheme Annual Work Plan and Budget 2013-14

## **1. Introduction:**

### **1.1 Brief history.**

Malnutrition was widely prevalent in India among growing children. Nutritional deficiencies and their incidences among children of school-going age group cannot be neglected. Malnutrition not only gives rise to morbidity and mortality, but also prevents a child from developing in a fully functional adult. It adversely affects education in the following ways:

- i)** A malnourished child is less likely to attend school regularly.
- ii)** Even if such a child does attend school, he/she finds it difficult to concentrate on and participate in teaching-learning activities well enough. He/She therefore, tends to drop out, inter alia, because of the inability to cope up with.
- iii)** Even if the child does not actually drop out, his attainment levels tend to be low.

Programme of providing Mid-Day Meal in Schools is designed to help UEE in the following ways:

- i) By improving enrolment and regularity of attendance.
- ii) By reducing drop-out and
- iii) By improving children's level of learning and self-esteem.

National Programme of Nutritional Support to Primary Education (commonly known as the Mid-Day Meal Scheme) was launched as a Centrally-Sponsored Scheme on 15<sup>th</sup> August, 1995. Its objective was to boost Universalisation of Primary Education' by increasing enrolment, retention and attendance and simultaneously impacting on nutrition of students in primary classes.

It is being implemented in Maharashtra since 1995-96 onwards. However, the nature of scheme was changed in the right decision of Hon. Supreme Court in Writ Petition No. 196/2001, wherein instead of dry rice the cooked meal was to be given to children on all school days. In 2002, the scheme was implemented in 15 tribal districts of Maharashtra, however, the scope of implementation was extended to all districts of Maharashtra in January 2003. The scheme implemented for children in Std I to V in Government schools, schools run by local bodies, Government aided private schools and students enrolled in Education Guarantee Scheme Centre i.e, Vastishalas and Alternative

and Innovative Education Centres i.e. Mahatma Phule Education Gurantee Scheme Centres.

As per Government of India Guidelines, Mid-day Meal Scheme is extended by Govt. of Maharashtra to cover children in upper primary (VI-VIII) classes in 43 educationally backward blocks in 10 districts of Maharashtra state from

1st January 2008. Now this scheme is being implemented all over Maharashtra state from Sep 08 and onwards.

### **1.2 Management Structure**

At school level, mother volunteers, school management committee members and inspecting staff of Education department are made responsible for supervision and monitoring of MDM.

### **1.3 Process of Plan Formulation:**

For smooth implementation of Mid Day Meal Scheme Director of Primary Education decided Accounts Officer /Superintendent to appoint as a coordinating officer at district level. Director of primary Education arranged workshop regarding Annual Work Plan and Budget 2013-14 on 5<sup>th</sup> Jan, 2013 for District coordinating Officers. After that District coordinator officer arranged, workshop for Block level Superintendent (M.D.M), Superintendent (M.D.M) collected necessary information from Cluster Heads (Kendrapramukh), & Kendraprmukh collected information form School Head Masters for Annual Work Plan 2013-14.

## **2. Description and assessment of the programme implemented in the current year (2012-2013) and proposal for next year (2013-14) with reference to:**

### **2.1 Regularity and wholesomeness of mid day meal served to Children; reasons for programme interruptions, if any.**

In Every school Mid-Day Meal (100 Gms of rice for std I to V & 150 gms of rice for std VI to VII) is being given to eligible school children and there are some interruptions in mid-day meals due to delay in supplying rice and condiments by agencies.

### **2.2 Coverage of children of NCLP schools as per upper primary Norm. NCLP Schools are primary schools but eligible for benefit as per upper primary norm.**

### **2.3 Foodgrains management, including adequacy of allocation, Timeliness of lifting, transportation and distribution, and Suitability of storage at different levels Challenges faced and Plan to overcome them.**

Rice is lifted from FCI by the agency appointed through tendering process and other condiments are purchased by the same agency and is provided to schools by the same agency. Register is maintained at

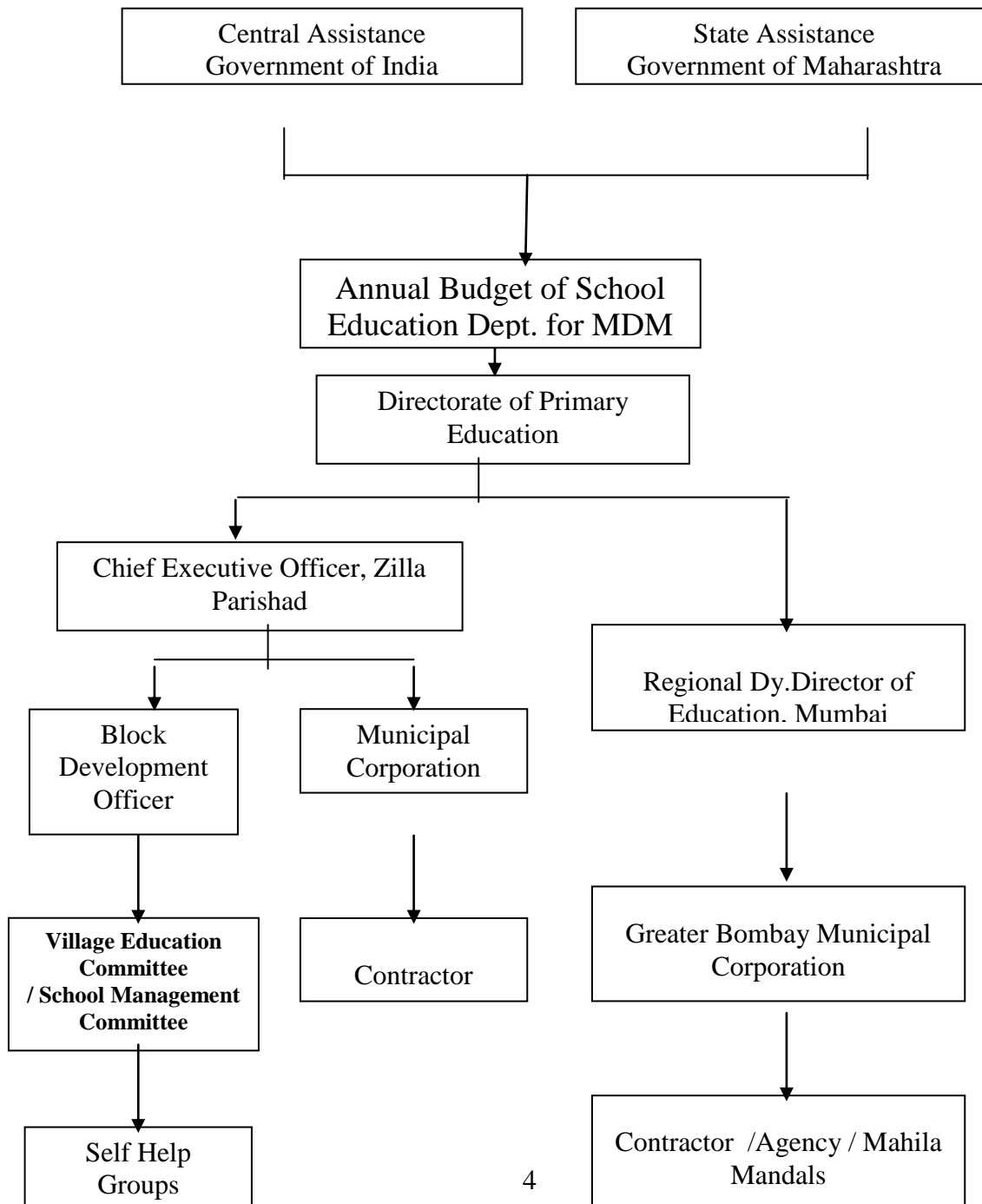
the school level showing details about the quantity of rice received and used every day.

The storage of food grains is made at schools only. If there is delay in supply by the appointed agency, in this period schools can purchase rice and other condiments on their own and they are paid for that.

## 2.2 System for payment of cost of foodgrains to FCI .Status of Pending bills of FCI of previous year.

For payment of cost of food grains to FCI cheque is issued to FCI .As per the food grains supplied to district, bill is submitted by district to directorate level and they are paid accordingly.

## 2.5 Flow of funds



## **2.5-1 Dates of Released of Cooking Cost**

Installment	Released by State	Released by Directorate	Released by District	Released by Block
1	9.04.2012	20.04.2012		
2	16.6.2012	20.06.2012		
3		27.07.2012		
4		29.08.2012		
5		18.10.2012		

## **2.6 Submission of Information in Mandatory Table (AT-24)**

### **2.7 System and mode of payment of honorarium to cook – cum helpers and implementing agencies viz. NGOs/ SHGs /trust/ centralized Kitchens etc.**

As per the grant received, from block level it is transferred to Kendrapramukhs account and kendrapramukh transfers it to the headmasters account and futher headmaster issues cheaque to respected cook – cum helpers , or sometimes cash is given to the cook – cum helpers.

### **2.8 System for procuring cooking ingredients (pulses, vegetables including leafy ones, salt, condiments, oil and fuel etc.) Commodities, which are centrally purchased and Supplied to schools or locally purchased at school level.**

The ingredients like pulses, vegetables including leafy ones ,salt, condiments, oil and fuel etc. are purchased by agencies and supplied to schools and procured by cooking agency of school under supervision of VEC/SMC.Now The state Government has taken policy decision and decided to call expression of Interest from NGO's for supply of cooked meal in the urban area, it is in process. The Hon. High Court has given a Status-quo on 29/10/2012. Also in rural area separate agency was appointed by way of open tendering process for transportation of rice and supply of other ingredients to cooking agencies. Presently ingredients are supplied by state level agency.

### **2.9 System for cooking, serving and supervising mid day meals in the school and measures to prevent any untoward happening**

Cooking Agencies for e.g. Mahila self-groups, Needy women or N.O.G.s are engaged in cooking & serving of MDM. Members of Village

Education Committee /School management committee supervise the quality of food.

Woman parents have been asked to supervise the quality of food everyday. The meal is served to students in presence of teacher/ member of VEC/SMC. Ingredients are purchased by agency appointed by open tendering process.

In Mid Day Meal Scheme at school level, implementing agency is Village Education Committee / School Management Committee for local bodies school and school management committee for private aided schools. This committee decides cooking agency for Mid Day Meal. According to rules and regulations given by the Govt. the cooking agency is responsible for cooking, serving and cleaning. While Village Education Committee/School Management Committee, Headmasters, Kendrapr mukh, Extension Officers, Block Education Officer and Superintendent (M.D.M) are responsible for supervision.

## **2.10 Procedure and status of construction of Kitchen- cum-store.**

- i) Funds released under the Mid-day meal programme – Central Government released Rs.22828.80 lakhs in Oct 08 for construction of kitchen sheds. The work of construction of kitchen shed was assigned to Maharashtra Prathmik Shikshan Parishad (MPSP) a statutory body and total amount was handed over to them. The tenders were called but due to low response from the bidder, the tender is cancelled and new tendering process is completed and work of construction of kitchen shed was assigned to Sintex Industries Ltd. in March 2012.
- ii) Funds from other development programmes such as SGRY,BRGF etc. Funds are made available from ‘Sarva Shiksha Abhiyan’ under which SSA proposed new school buildings with kitchen sheds.

## **2.11 Procedure of procurement of kitchen devices from (i) funds released under the Mid Day Meal Programme (ii) other sources:**

- (i) Funds released under the Mid-day meal programme –  
Central Government for procurements of kitchen devices –  
**Rs. 8260.77 crores.**  
State Government for procurements of kitchen divices–  
**Rs.2853.46** crores.
- (ii) Other sources- During 2011-12 purchase of kitchen devices  
Including 751500 (steel plates) and 170068 glasses from 4%  
Contingency funds.

## **2.12 Capacity building and training conducted for different categories of persons involved in the Mid Day Meal**

## **2.13 Management Information System at School, Village/ Gram Panchayat, Block, District and State level:**

It was instructed to all concern authorities to constitute Steering cum monitoring Committees vide Government resolution dated 31.5.2005.

### **A State level committee**

- |   |                  |
|---|------------------|
| i) Chief Secretary                          | Chairman         |
| ii) Deputy Secretary School Education Dept. | Member Secretary |

### **B District level Committee**

- |   |                  |
|---|------------------|
| i) District Collector                       | Chairman         |
| ii) Chief Executive Officer, Zilla Parishad | Vice Chairman    |
| iii) Education Officer (Primary)            | Member Secretary |

### **C Block level committee**

- |                             |                  |
|-----------------------------|------------------|
| i) Sub-Divisional Officer   | Chairman         |
| ii) Block Education Officer | Member Secretary |

### **D Directorate level committee**

- |                                       |                  |
|---------------------------------------|------------------|
| i) Director of Primary Education      | Chairman         |
| ii) Dy. Director of Primary Education | Member Secretary |

### **E Municipal Corporation level committee**

- |                                    |                  |
|------------------------------------|------------------|
| i) Commissioner                    | Chairman         |
| ii) Education Officer (Mun. Corp.) | Member Secretary |

### **F Village level committee**

- |                                |                  |
|--------------------------------|------------------|
| i) Sarpanch/ Chairman VEC /SMC | Chairman         |
| ii) Headmaster                 | Member Secretary |

Note : In each Committee, representatives from Food & Civil Supply Department & experts in nutrition are included.

## **2.14 Systems to ensure transparency and openness in all aspects of Programme implementation, including inter alias, food grains Management, ingredients procurement, cooking and serving, Appointment of cooking staff, construction of kitchen sheds, Procurement of cooking devices.**

- i) Superintendent (Mid-day Meal Scheme) is appointed at block level & Municipal corporation level to Supervise the MDM programme

- ii) Regular weekly menu is displayed on notice board.
- iii) Regular meetings of Mid-day meal is taken by the VEC / SMC at school level.
- iv) Woman parents are involved in, supervision of Cooked meal & supervision of adequate pulses & vegetables.
- v) Stock & expenditure register is maintained by School and open for inspection.

### **2.15 Measures taken to rectify**

- a) Inter-District low and uneven utilization of food grains and cooking cost.
- b) Intra-District mismatch in utilization of food grains and cooking cost.

Actually at inter-District or intra District there is no low and uneven utilization of food grains and cooking cost. In the state, uneven or low utilization was noticed due to incorrect information collected from school level & block level.

- c) Delay in delivering cooking cost at school level.

Grants received from central Government are converted into Grant-in-aid of state, and then released to Directorate. There after to CEO of Zilla Parishad. It requires time for CEO to withdraw this amount from Government treasury and transfer it to Block level & then distribute it at concerned village Education committee/school management committee. Hence, there is a delay in delivering cooking cost.

### **2.16 Details of Evaluation studies conducted and summary of its findings.**

No Evaluation study was conducted in 2012-13.

### **2.17 Brief writes up on best practices followed in the State.**

According to Evaluation report good habits incorporated in students, poor house holds have started sending their children to school regularly. As the children get good food regularly, students of all cast and creed have their meal together without any discrimination, so also there is no discrimination within boys and girls.

State Govt, has set up the committee under the chairmanship of J.M.Abyankar for recommending changes in implementing of M.D.M. Accordingly, the recommendation of this Committee state



Govt. published G.R. on 18 th June 2009 regarding improvement in implementation of MDM. As per this G.R. in Rural area Rice and other material (eg. dal, oil, turmeric powder, salt etc) will be supplied to the schools directly. In Urban area there will be central kitchen system which will provide ready cooked food directly to school. The Expression of Interest is being called for urban area. For implementing above system work is in process at present there is stay.

**2.18 Instances of unhygienic food served, children falling ill, Sub-standard supplies, diversion/misuse of resources, Social discrimination and safety measures adapted to Avoid recurrence of such incidents.**

The Mid-day meal scheme is individual beneficiaries Scheme. Near about 112 lakh students are taking benefit of this scheme. Scheme is decentralized. There is a possibility of few incidents like unhygienic food served, children falling ill etc.

Instructions have been given to all concerned authority of implementing agencies to take precautionary measures to avoid such type of incidents.

**2.19 Extent of involvement of NGOs and Civic Body Organizations (CBOs)/PRIs. In the implementation and monitoring of the Scheme.**

Mid day meal scheme is implemented by VEC/SMC at village level. Municipal Corporation & council at urban level by Ward Education committee & in Private Aided Schools by Management Committee of schools are responsible for implementation. They appoint agencies like SHG, Mahila Mandal, needy women or NGOs. So there is full involvement of Panchayat Raj Institutions at various levels. In Maharashtra few Municipal Corporation assigned work of cooking to NGOs like ISKON etc.

**2.20 Status of School Health Programme with special focus on Provision of micro-nutrients, Vitamin-A, de-worming medicine, Iron and Folic acid, Zinc and recording of height, weight etc.,.**

School health programme is implemented for I<sup>st</sup> to IV<sup>th</sup> class students in Maharashtra. Under this programme medical check up of the students is carried out and treatment was given for minor illness and referral services were provided for major illness. Under Mid-day meal scheme there is no separate programme carried out for students.

**2.21 Present monitoring structure at various levels. Strategy for Establishment of monitoring cell at various levels viz. Block, District and state level for effective monitoring of the scheme.**

Parents, representatives are made responsible for the inspection. At school level, mother volunteers, school management committee members and inspecting staff (Kendrapramukh, Extension officers Sup.MDM, Block Education officers) of Education department are made responsible for supervision and monitoring of MDM. At district level, flying squads are established. At state level, vigilance squads are established.

Toll free helpline number 1800 233 9988 is made operational at state level for public to complaint or to suggest about any aspect related to MDM scheme.

**2.22 Steps taken to strengthen the monitoring mechanism in the Village, Block, District and State level and status of constitution Of SMCs at these levels. Status of formation on standing Committee at village /school / cooking agency level.**

To strengthen monitoring Village, Block, District and State Steering-cum-Monitoring Committees have been constituted at each level.

**2.23 Arrangement for departmental inspections to MDM centres and percentage of schools inspected and summary of findings and remedial measures.**

Departmental Inspection of Mid day Meal Scheme is done by  
a) Director -Education b) District Education Officer c) Block Education Officer/ Superintendent d) Extension Officer  
e) Kendrapramukh f) VEC /SMC / Ward committee.

**2.24 Feedback/comments in respect of report of Monitoring Institutions designated for your State/UT to monitor Implementation of MDM and action taken thereon.**

Repos of monitoring Institutions are circulated to District Education officers and action about this is in process.

**2.25 Grievance Redressal Mechanism if any, used by the State/UTs. Details of complaints received, nature of complaints and time Schedule for disposal of complaints.**

Toll free helpline for lodging complaints has been activated.  
No .of complaints received - 10

Nature of complaint: shortage of rice, spices & condiments due to Lack of supply.

As soon as the cell receives the complaint the officials contacts the Education officers of the particular district and ask them to take Necessary action immediately.

## **2.26 Media campaign ,if any.**

## **2.27 Overall assessment of the manner in which implementation of the programme is contributing to the programme objectives and an analysis of strengths and weaknesses of the programme Implementation.**

The scheme is popular all over the State and particularly in rural and tribal areas. The students are developing better eating habits. The parents are also satisfied with quantity & quality of food. Since the scheme has been totally decentralized, the community participation has increased. Mother's involvement in supervision of cooked meal is helping children to participate in this programme. This scheme has helped retain children in the school for the entire day . Mid day meal scheme is implemented with full decentralization at village & school level. VEC / SMC is fully authorized to implement the Mid-day meal scheme at school level.

Funds are provided to VEC / SMC and are authorized to expend.

## **2.28 Inclusion of millets under MDM Scheme**

As per the decision taken in the meeting held on 22/10/2012 in Agriculture ministry in maharashtra Jowar (millet) will be provided in only one district (i.c.pune) as Pilot project which will start from 26 January 2013. It was decided that only rural schools will be covered under millet initiature programme from pune dist. Accordingly state Government of Maharashtra has taken a policy decision of inclusion of millets under MDM and Instruction about implementation are given to concerned officials.

**Mid Day Meal Scheme - Maharashtra**  
**Annual Work Plan and Budget**  
**MME Plan 2013-14**

The state of Maharashtra has no separate directorate for Mid-Day-Meal Scheme. The MDM Guidelines for MME has allowed to appoint staff on contract basis. Some other states in the country has established separate MDM cell or directorate. Therefore taking into consideration the importance of scheme and its monitoring, separate MDM cell is necessary. Therefore under MME funds state level MDM cell is proposed as under.

**State Level MDM Cell**

1	State Nodal officer – MDM (1 post)	9 Lakh
2	Dy. Director – MDM (1 post) (General)	6 Lakh
3	Dy. Director – MDM (1 post) (Monitoring)	6 Lakh
4.	Assistant Director (Planning)	5.40 lakh
5.	Assistant Director (Monitoring)	5.40 lakh
6.	Assistant Director (Nutrition & Training)	5.40 lakh
7.	Assistant Director (MIS)	5.40 lakh
8.	Superintendents (6 post)	24 Lakh
9.	Accounts officer (1 post)	5 Lakh
10.	Asst. Account officer (1 post)	4 Lakh
11.	Accountant(2)	6 lakh
12.	Support Staff (15)	10.80 lakh
13.	Steno Typist (4 post)	7.50 Lakh
14.	Data Entry Operators (10)	9.60 Lakh
15	Other office expenditure including building on rent, hiring of vehicles etc.,	50.00 Lakh
<b>16.</b>	<b>District Cordinators in each district to be engaged (MBA Qualified persons on contract basis)(34 dist X 12 months X Rs. 25000 pm)</b>	<b>102.00</b>
	<b>Total Expenditure</b>	<b>261.30 Lakh</b>

The MDM cell is proposed as having above different posts of which Sr.No. 1 to 11 is proposed to be filled by way of deputation/Transfer and Sr.No. 12 to 14 post is proposed to be filled on contract basis.

**MME Item wise Expenditure Plan (2013-14)**

<b>Sr.No.</b>	<b>Name of Item</b>	<b>Proposed Expenditure</b>
<b>School Level</b>		
1	Training of Cook Cum Helper & Training Material @ 100/- per cook	230 Lakh
2	Different stock Registers at school level	300 Lakh
3	Soap, Phinel etc.	434 Lakh
<b>A</b>	<b>Sub total</b>	<b>964 Lakh</b>
<b>State Level</b>		
1	Data Entry Operator (on contract basis appointed)	487 Lakh
2	Capacity Building Programme (Training of officers)	50 Lakh
3	State Level MDM cell + district coordinator (MBA)	262 Lakh
5	IEC (Advt., Publicity etc)	25 Lakh
6	Contingency Changes @ 20,000 at block level @ 50,000 at dist. Level	71 Lakh 17 Lakh
7	Other Expenses & contingencies	51 Lakh
<b>B</b>	<b>Sub Total</b>	<b>963 Lac</b>
<b>A+B</b>	<b>Total</b>	<b>1927 Lacs</b>

Secretary of the Nodal Department  
Government of Maharashtra

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